

Home, Prohibition & Excise Department

DEMAND NO. 24

PRISONS

POLICY NOTE 2014-2015

S.P. VELUMANI

MINISTER FOR MUNICIPAL ADMINISTRATION, RURAL DEVELOPMENT, LAW, COURTS AND PRISONS

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Home, Prohibition & Excise Department Demand No.24 Prisons

Policy Note – 2014-2015

I. INTRODUCTION

Both Law and punishment have always been the reflection of the collective conscience of the society since its formation and both have been used as tools to maintain peace and tranquility in society.

From time immemorial, the humankind has strived hard to reduce crimes through various means, mainly by eliminating / removing the wrong doer / law breaker from the society at large and restricting his freedom to the minimum. This has ensured not only eliminating the wrong doer from the scene of crime to prevent him from perpetuating the crime but also the safety of the victim and the society.

With lots of development in behavioural sciences, the focus has been shifted to treating the criminality rather than focusing on the individual who commits the crime. The idea is to reform the offenders so as to enable them to reintegrate into the society on

their release and to make them peaceful and productive citizens.

Now, Prison acts not only as a pivot in instilling confidence in the victim and the society by showing that transgression of law will visit with dire consequences but also a place for reform and empowerment and thereby imbibing hope in the prisoners and their families.

With a view to bringing this august outcome only, this Government under the able guidance of the Hon'ble Chief Minister have initiated a lot of welfare measures for the prisoners that can help them in becoming economically independent and in leading a life with human dignity.

II. ADMINISTRATIVE STRUCTURE

The Tamil Nadu Prison Department functions under the Home Department of the Government. It is headed by a senior IPS Officer in the rank of Additional Director General of Police. He is assisted by a Deputy Inspector General of Prisons at Headquarters and by four Deputy Inspector Generals of Prisons in charge of the four Ranges in the State with

headquarters at Chennai, Coimbatore, Trichy and Madurai. Further, in order to improve the supervision of all prisons at Chennai and Vellore Districts, the Government in G.O.Ms.No169. Home (Prison.I) Department, dated: 25.2.2014 have issued orders for creating one post of Deputy Inspector General of Prisons of Vellore Range. The organizational structure of the Prison Department is given in Annexure-I. The Superintendents of Prisons control the administration of Central Prisons, District Jails, Special Sub Jails, Open Air Prisons and Sub Jails under their jurisdiction. Direct Recruitment is done at the level of Grade-II Warders and at the level of Jailors.

The Probation Wing, which has been functioning since 1946 in the Tamil Nadu Prison Department, functions under the control of the Chief Probation Superintendent. He is assisted by 12 Regional Probation Officers and 64 Probation Officers.

Based on the orders of the Judicial Magistrates, the Probation Officers conduct enquiries regarding the behaviour of offenders and their living conditions and submit reports to the courts. Their main task is to secure first offenders on probation, instead of sending

them to prisons. Further, they monitor the probationers and attend to their rehabilitation and reformation. They also conduct enquiries and report on the genuineness of the leave request of the convicts lodged in various Prisons.

The total cadre strength of staff of Prison Department is 5,177.

III. PRISONS

The State has 136 Prisons, comprising 9 Central Prisons, 3 Special Prisons for women, 9 District Jails, 87 Sub Jails for men, 8 Sub Jails for women, 2 Special Sub Jails for men, 3 Special Sub Jails for women, 12 Borstal Schools and 3 Open Air Prisons. The total authorised capacity of all prisons in the State is 22,101. Prisonwise authorized accommodation is given in Annexure-II.

With a view to decongesting the overcrowding of prisoners in the erstwhile Central Prison at Chennai, a Prison Complex consisting of three prisons, for a total authorized accommodation of 3000 prisoners was constructed at Puzhal in an extent of 211 acres of land at a cost of Rs.77.09 crores as per G.O.(Ms) No.957,

Home (Prison.IV) Department, dated:29.09.2003. Of these 3 prisons in Puzhal complex, Central Prison-I is classified for convicts, Central Prison-II for remand prisoners and Special Prison for Women is meant to house the women prisoners.

Prisoners who are sentenced to death. life imprisonment, convicted for major offences, notorious, high risk categories, civil debtors, habitual and detenues, prisoners who are convicted for a period exceeding 3 months, under-trial and remand prisoners are lodged in Central Prisons as per classification and segregation and kept separately in different enclosures. Only remand prisoners and those who are sentenced to less than three months imprisonment by the Courts in the Districts are lodged in District Jails concerned. Remand prisoners, who have committed offences which are not serious in nature, are lodged in Sub Jails. All foreign convicts / remand / under trial prisoners are lodged in the Prisons at the Puzhal Prison Complex at Chennai. Women prisoners, guilty of serious offences are lodged in the three Special Prisons for Women, only remand and under trial prisoners are lodged in Special Sub Jails and Sub Jails for women. Convicted adolescent offenders between the age of 18 and 21 are lodged in Borstal School, Pudukottai and other remand adolescent offenders are lodged in 11 Borstal Schools. The young offenders, who are in conflict with law, under the age of 18 are under the care of Department of Social Defence. Prisoners in the age group between 21 and 55 having good physical and mental health, good conduct, emotional stability and agricultural background are transferred to Open Air Prisons.

The Hon'ble Chief Minister of Tamil Nadu declared opening of the new Open Air Prison established in Purasadaiudaippu village, Sivagangai District on 09.12.2013 at a cost of Rs.2.47 crores with the authorized accommodation of 150 Prisoners.

Security High Security Blocks

The security of prisoners as well as prevention of escape is given highest priority in the prison administration, without compromising on the rights and dignity of the prisoners. High security blocks have been constructed in all the Central Prisons, where hardcore prisoners involved in sensitive cases are confined. The High Security Blocks are intensely guarded by the

prison staff. The outer peripheries of the Central Prisons are guarded by the Police. All such prisoners are subjected to proper search daily and periodically by higher authorities. Although strict security measures are enforced, meticulous care is taken not to compromise on the human dignity of the prisoners. Adequate regard is paid to the prisoners' human rights and the prison officials are sensitized periodically on this aspect of their duty during all the training programmes.

Regular anti-sabotage checks are carried out to prevent any untoward incident in the Prisons. The services of Dog Squad of this Department are also utilized to further strengthen the security measures in the prisons. The visitors, who come to interview these prisoners, are subjected to thorough frisking.

Cell Phone Jammers

In order to strengthen the security measures, administrative and financial sanction have been accorded by the Government in G.O.Ms.No.1042, Home (Prison.IV) Department, dated:28.11.2013 for the purchase and installation of Cell Phone Jammers in 15 High Security Blocks located in 9 Central Prisons in Tamil Nadu at a total cost of Rs.5.40 crores.

X- Ray Baggage Scanners

The X- Ray Baggage Scanners installed in the Central Prisons. Coimbatore. Madurai. Trichy. Palayamkottai and Central Prison-I, Puzhal effectively prevent the entry of contraband articles, narcotics, weapons, etc., into the prisons. Hence the Government have sanctioned a sum of Rs.96.18 lakhs vide G.O.(Ms) No.478, Home (Prison.IV) Department, dated: 10.07.2013 for the purchase of 4 nos of X-Ray Baggage Scanner Equipment (TV System) to Central Prison-II, Puzhal, Vellore, Cuddalore and Salem also. Thus, the smuggling of contraband articles and entry of incriminating materials inside the prisons have been prevented.

<u>Video Conferencing System in Prisons and Court</u> Complexes

The Video Conferencing facility, connecting Prisons to the court complexes, was inaugurated by the Hon'ble Chief Minister on 01.07.2004, for extension of remand of the prisoners, without their physical production before the courts. At present, the video conferencing system covers 17 locations spread over all Central Prisons, Special Prisons for Women and

64 Court complexes covering 276 Courts. The extension of remand of the undertrial prisoners through video-conferencing system helps not only to prevent untoward incidents, such as, escape of prisoners and assault on the prisoners during transit, but also to cut down the expenditure on Police escorts and transport. As on 31.05.2014, 8,42,523 prisoners have been produced before courts, through the Video Conferencing System for extension of remand.

The Government have sanctioned a sum of Rs.3.12 crores vide G.O.(Ms).No.523, Home (Prison.IV) Department, dated:16.09.2011 in order to extend the system to 28 more locations, covering 30 courts. Further, the Government in G.O.Ms.No.797, Home (Prison-IV) Department, dated:07.10.2013 have accorded administrative and financial sanction for Rs.6.91 crores to extend the Video Conferencing facility to cover 60 more locations covering 16 Prisons and 44 Courts.

CCTV Cameras

In order to monitor the prisoners' movement as well as the visitors', the Government have sanctioned a sum of Rs.2.21 crores vide G.O.Ms.No.798.

Home (Prison.IV) Department, dated: 07.10.2013 for the installation of 60 Nos. of additional CCTV cameras at vulnerable areas of all Central Prisons, Special Prisons for Women and Borstal School, Pudukottai.

Walkie-Talkies

The Government have sanctioned a sum of Rs.10 lakhs vide G.O.Ms.No.383, Home (Prison.IV) Department, dated:13.06.2013 towards replacement of 100 Numbers of Hand Held Walkie-Talkie sets with spare battery packs for all Central Prisons, Special Prisons for Women, Puzhal, Vellore and Trichy.

<u>Construction and Maintenance work by Tamil Nadu</u> Police Housing Corporation Ltd.,

Construction of new buildings, repair, renovation and maintenance works of existing Prison buildings and staff quarters are being entrusted to the Tamil Nadu Police Housing Corporation Ltd., Chennai.

Comprehensive Maintenance of Prisons

The Government in G.O.Ms.No.1118, Home (Prison.IV) Department, dated: 09.12.2013 have accorded administrative and financial sanction for the Comprehensive Maintenance work of Central Prisons, Cuddalore, Vellore, Palayamkottai, Salem and

Sub Jails at a cost of Rs.5 crores. The above said works are entrusted to the Tamil Nadu Police Housing Corporation Ltd.,

IV. WELFARE OF PRISONERS Food and Clothing

Nutritious food is served to the prisoners in a hygienic environment, as per the scale prescribed in Chapter XXII of the Tamil Nadu Prison Manual Volume-II. Medical diets such as milk, bread, egg, chicken etc., are given to the sick prisoners, on the recommendation of the Medical Officers. Apart from this, all the non-vegetarian prisoners are supplied with 115 grams of chicken once in a week, and vegetarian prisoners are supplied with potato curry, kesari and a banana once in a week. To ensure better hygienic conditions, stainless steel cooking vessels and trolleys are used and stainless steel plates and mugs are provided to the prisoners.

Groundnut oil had been used for preparing food for the prisoners. Consuming groundnut oil, which contains surplus fat, for prolonged period may cause various types of heart diseases to the prisoners. Hence, this Government have issued orders in G.O.Ms.No.371, Home (Prison.IV) Department, dated:20.05.2014 to use refined Sunflower Oil for preparation of food for the "B" Class prisoners, ordinary remand and under trial prisoners for six days from Monday to Saturday and to use Gingelly oil on Sundays.

Special care is taken for the nursing women inmates and extra milk is given to them. The children, accompanying the female inmates, are given milk, biscuit, banana and baby food.

In the year 2013-2014, a sum of Rs.27.39 crores was spent for providing food for the Prisoners.

As per the norms laid down in the Tamil Nadu Prison Manual, clothing and bedding are provided to the inmates. Terry cotton pants, shirts and large sized blankets are issued to the convicts. The remand prisoners are permitted to bring their own clothing and bedding. Those who do not have adequate clothes are provided with sufficient clothing at Government cost.

Change of Prisoner's Uniform

The uniform of the "B" Class Convict Prisoners has been changed from half-pant to trousers, as per

the orders issued in G.O.(Ms) No.115, Home (Prison.III) Department, dated: 27.01.2012.

Increase of Wages in Prison Industries

To inculcate work habit among the Convict Prisoners, they have been engaged in Prison industries and wages are paid to them, on the basis of their classification viz. Skilled, Semi-Skilled and Un-Skilled. Earlier, they were paid wages at Rs.60/-, Rs.50/- and Rs.45/- (per day per prisoner) respectively. The Government, in G.O.(Ms) No.691, Home (Prison.III) Department, dated:28.10.2011, have enhanced the wages payable to the prisoners, as detailed below:

Skilled - Rs. 100/-

Semi-Skilled - Rs. 80/-

Un-Skilled - Rs. 60/-

At present, the prisoners, engaged in prison industries, are being paid wages, as per the above enhanced rates.

<u>Interview with Relatives and Family Members of</u> Prisoners

In order to facilitate the prisoners to stay in touch with their family-members and relatives, interviews are permitted, by following due procedures. The application forms for seeking interview with prisoners are supplied at free of cost. These applications can also be downloaded from the Prison website. This facilitates the family members and relatives to apply for interview from remote places, without any difficulty.

The advocates are permitted to interview the prisoners on all days except Sundays.

Visitors Management System

The Government in G.O.Ms.No.385, Home (Prison.IV) Department, dated:13.06.2013 have sanctioned a sum of Rs.1.3 crores towards introduction of Visitors Management System in all Central Prisons, 3 Special Prisons for Women and Borstal School, Pudukottai to keep track of Visitors.

<u>Introduction of Telephone Facility in Prisons for the use</u> of Prisoners

Conceding to the longstanding request of the prisoners, the Government issued orders in G.O.(Ms) No.524 and 644, Home (Prison.III) Department, dated: 16.09.2011 and dated:03.09.2012 for the installation of 54 telephone booths in 9 Central Prisons, 3 Special Prisons for Women and in Borstal School, Pudukottai, at a cost of Rs.1.64 crores for the use of prisoners to

make phone calls to their relatives, friends and also to their Advocates. This facility was inaugurated by the Hon'ble Chief Minister of Tamil Nadu on 09.12.2013 and came into operation on that day itself. As on 31.05.2014, 62,481 Prisoners have benefited from this facility.

Appointment of Psychologists

The Government, in G.O. (Ms) No.781, Home (Prison.I) Department, dated:17.11.2011, have sanctioned 9 posts of Psychologists to this Department and their services are now utilized to treat and counsel the prisoners, who suffer from depression and indulge in violent behaviour.

Engaging the services of Counsellors in Central Prisons

In order to ensure better upkeep of mental health of the mentally disturbed prisoners in 9 Central Prisons, the Government in G.O.Ms.No.704, Home (Prison.III) Department, dated:17.09.2013 have sanctioned a sum of Rs.32.40 lakhs per annum for providing counselling services by engaging 2 Counsellors in each Central Prison on payment of honorarium of Rs.15,000/- per month.

Sanitation and Health-care

In all the Central Prisons and the Special Prisons for Women, well-stocked and well-equipped hospitals are available to meet the medical needs of the prisoners. In these hospitals experienced doctors, supported by adequate para medical staff give treatment to the prisoners. Needy prisoners are inpatients in the Prison Hospitals. admitted as Ambulances are provided to all the Central Prisons, Special Prisons for Women and all Women Sub Jails and 5 Special Sub Jails, to transport the prisoners requiring specialized treatment in the hospitals located outside the prisons. Clinical Laboratories. Electro Cardiogram, Auto-Blood Analyzer, Ophthalmoscope, Glucometer and portable X-Ray equipment have been provided to the Central Prisons, to carry out diagnostic tests. Periodical medical camps are conducted to screen all the prisoners for specific type of health problems. Prisoners requiring psychiatric treatments are also treated by admitting them in the Government Mental Health Institute, Chennai. The services of psychiatrists from Government Hospitals are also utilized to take care of mentally ill inmates, lodged in the Central Prisons.

As a health care measure, smoking and use of tobacco have been banned in the prisons. Testing Centers for checking HIV among inmates have been established in all the Central Prisons in the State. All inmates, after due counselling, are subjected to undergo test for AIDS. For female prisoners, sanitary napkins are being supplied at free of cost.

In addition to the above measures, the Government in G.O.Ms.No.799, Home (Prison.IV) Department, dated:07.10.2013 have accorded administrative and financial sanction for Rs.3.6 crores for the improvement of existing sanitation facilities so as to protect Prisoners from any communicable diseases. This work has been entrusted to the Tamil Nadu Police Housing Corporation Ltd.,

As a welfare measure for the ailing prisoners, the Government in G.O.(Ms)No.380, Home (Prison.IV) Department, dated:13.06.2013 have sanctioned a sum of Rs.2.00 lakhs for the provision of Life Saving equipments in the Ambulances used in Central Prison-I, Puzhal and Central Prison, Madurai. A sum of Rs.1.00 lakh has been sanctioned for the provision of certain basic medical equipments to Special

Sub Jail (Women), Salem, Special Prison for Women, Trichy, Borstal School, Pudukottai, Central Prisons, Coimbatore and Salem as per the orders issued in G.O.Ms.No.381, Home (Prison.IV) Department, dated:13.06.2013. In G.O.Ms.No.382, Home (Prison.IV) Department, dated:13.06.2013, a sum of Rs.2.00 Lakhs has been sanctioned for the provision of basic necessities to the Prison Hospital in Special Prison for Women, Puzhal.

<u>Provision of Disposable Shaving Razors to the</u> Prisoners

Earlier, shaving was done to the male prisoners by the barber employed in the Central Prisons with the traditional knives. Usage of the same shaving knife for shaving all the prisoners was causing contagious diseases among the prisoners. Hence, the Government in G.O.Ms.No.706, Home (Prison.IV) Department, dated: 17.09.2013 have accorded sanction for the supply of two disposable shaving razors once in a month, to all the male prisoners at an estimated expenditure of Rs.43.68 lakhs per annum.

Recreation Provision of Radios in Prisons

A sum of Rs.14.55 lakhs was sanctioned by the Government vide G.O.Ms.No.796, Home (Prison.IV) Department, dated:07.10.2013 towards the purchase of 96 F.M.Radios alongwith amplifier and 384 speakers for 96 Sub Jails of this State and the scheme has already been implemented.

Physical and Mental Health

Prolonged confinement of the prisoners within the four walls is likely to result in increased stress levels. Higher stress manifests itself in violent behaviour, depression, as well as suicidal tendencies. With a view to neutralizing this, in addition to counselling, activities like physical training, yoga, meditation, indoor and outdoor games are made available in the prisons. Now, 19 Non Governmental Organizations have been engaged in this effort.

The prisoners are also availing the facility of borrowing books from the libraries in the prisons. Thus these facilities not only provide recreation, but also help to improve the mental health of the prisoners.

<u>Correctional Programmes</u> <u>Rehabilitation and Re-Integration of Prisoners</u>

Tamil Nadu Prisons offer a number of novel correctional programmes, with a view to helping the prisoners to rehabilitate and re-integrate them in the Society on their release. These programmes include both educational / vocational courses and practical experience in the prison industries, enabling the prisoners to take up employment or self employment, on their release.

Educational / Vocational Courses Mahatma Gandhi Community Colleges

Mahatma Gandhi Community Colleges approved by the Tamil Nadu Open University have been established in all Central Prisons, Special Prisons for Women and Borstal School, Pudukottai, Various educational and vocational courses are offered to the prisoners, with a view to empowering the prisoners gainful employment, towards on their release. Education, being imparted, is categorized, based on the level of individual attainment as (i) Primary level, (ii) Elementary School level, (iii) Higher Secondary level, (iv) Graduation and Post Graduation through Open Universities and (v) Diploma and Degree courses to impart useful job-oriented skills to the inmates. The qualified inmates are also utilized for teaching.

With a view to achieving 100% literacy amongst the inmates, a programme under State Resource Centre for Adult and Continuing Education has been launched, in co-ordination with the Ministry of Human Resource Development, Government of India and the Education Department of Tamil Nadu. Indira Gandhi Open University is also conducting various courses for the benefit of the prisoners.

During the year 2013-2014, 2,775 prisoners have been pursuing various courses as detailed below:-

Course	Number of Prisoners
Foundation Course (Preparatory Course up to 7 th standard level)	1673
Literacy Programme (Through State Resource Centre)	478
M.C.A. Course	2
M.A / M.Sc., Course	25
B.A. / B.Sc / B.Com. / B.Lit., Course	19
M.B.A., Course	2

B.B.A., Course	1
8 th , 10 th Standards & +2 Levels	160
Certificate Course	5
Diploma Course	295
P.P.S- (Preparatory Programme for the Secondary)	115
Total	2775

Technical Training Centres have been set up in all Central Prisons, Special Prisons for Women and Borstal School, Pudukkottai for conducting various programmes for imparting Vocational Training to the prisoners under the Tamil Nadu Skill Development Mission. So far, 1796 prisoners have enrolled under different programmes, such as, Carpentry, Masonry, Security Guard, Automobile Servicing, Computer basic training, Tailoring, Plumbing, Hospitality, Cooking, etc.

During the year 2012-2013, out of the 420 prisoners, who had appeared for Diploma courses examinations, 345 prisoners passed in the following courses.

- Diploma in Catering Assistant
- ii. Diploma in Four Wheeler Mechanism

- iii. Diploma in DTP Operator
- iv. Diploma in House Electrician
- v. Diploma in Fashion Design to Garments making

<u>Acquisition of Vocational Skills and participation in</u> industrial production

With a view to offering practical experience to the prisoners, life-coping skills and production skills are beina imparted, enabling them to have better employability, on their release and deterring them from reverting to crimes. To instil work habit in the prisoners during their confinement in prisons and to learn new skills, several industries, such as, sealing wax industry, weaving industry, washing soap industry, hand made paper unit, book binding industry, boot industry, tailoring industry, tag industry, nursery development, agricultural production, compost making, bakery unit etc., have been established in the prisons. These prison industries not only manufacture various products but keep the prisoners in meaningful engagement / employment.

Being a "Service Department", the Prison Department enjoys special privileges in supply of articles to various Government Departments. The prison products, such as sealing wax, tags, file pads, postal covers, gauze and bandage cloth, rain coats, uniform shoes, uniform cloth and other textiles, fire buckets, bed-side lockers, etc., manufactured in the Prison Industries, are supplied to various Government departments at free of cost.

The year 2013-14 has recorded the highest prison industrial production so far, which works out to Rs.13.09 crores.

LED lights and sanitary napkins are manufactured by the prisoners with the help of Non Governmental Organizations.

Thus, the correctional programmes in Tamil Nadu Prisons, with educational / vocational programmes, combined with practical experiences in prison industries, are empowering the prisoners to turn a new leaf, enabling them to lead a life of dignity after their release.

Free Legal Aid

Free Legal Aid services are made available to the prisoners. The Tamil Nadu State Legal Services Authority has opened a Legal Aid Cell in all the Central Prisons and the Special Prisons for Women, for the benefit of the prisoners.

<u>Grievances Redressal Mechanism for Prisoners</u>

Redressal of the grievances of the prisoners receives top priority of the prison department. All the Central Prisons are provided with sealed complaint boxes, in which the prisoners can drop their grievance petitions. These boxes are opened by the District and Sessions Judge on the first working day of every month and complaints are forwarded to appropriate authorities for action. Apart from this, Sessions Judges and Chief Judicial Magistrates make surprise visits to prisons, once in a month, to check the quality of food and other facilities to the prisoners and enquire into their grievances. During the annual inspections, the Additional Director General of Police / Inspector General of Prisons and Deputy Inspector Generals of Prisons, enquire each and every prisoner about his/her grievances and take prompt action to redress their grievances.

Protection of Human Rights

Protection of human rights of the prisoners is of utmost importance in Prison administration. Prison

Personnel have been adequately sensitized in this regard and human rights issues form an integral part of all training courses as well as refresher courses for the Personnel. Official visitors make periodical visits to the prisons to check on prison management and treatment of the prisoners. Members of the Human Rights Commissions and Hon'ble Judges and other dignitaries also visit the prisons, to check on the provision of basic requirements and treatment of the prisoners. Besides these, 11 members of the public appointed as non official visitors, make surprise visits to the prisons to check on human rights violations, if any.

It is gratifying to note that the members of National and State Human Rights Commissions and Hon'ble Judges, who visited our prisons have appreciated the prison administration in the State.

V. WELFARE OF PRISON PERSONNEL Creation of New posts

The Remission Section of Central Prison is dealing with the welfare of the prisoners. Considering the importance of the work performed by this Section, one post of Office Superintendent has been created in all the 9 Central Prisons located in the State involving recurring expenditure of Rs.2.96 crores per annum as per G.O.Ms.No.794, Home (Prison.II) Department, dated: 07.10.2013.

Appointment of Legal Advisor

The Government, in G.O. (Ms) No.689, Home (Prison.IV) Department, dated: 28.10.2011, have sanctioned a Legal Cell with one post of Legal Advisor in the Office of the Additional Director General of Police/Inspector General of Prisons to assist the Head of Department in legal matters.

Streamlining the Organizational Structure

organizational The structure of Prison been streamlined by Department has creating Grade-I Warder, 349 posts 672 posts of Chief Head Warder and 95 posts of Assistant Jailor, at an approximate recurring expenditure of Rs.2.07 crores per annum. By this exercise, 1116 prison personnel have been promoted to their next higher grade.

Recruitment and Training

The Tamil Nadu Uniformed Services Recruitment Board recruits Grade-II Warders for the Prison Department. 377 Grade-II Warders were recruited for the year 2011-2012 and 636 Grade-II Warders are to be recruited for the years 2012-2013 and 2013-2014.

There is a Warders Training Centre in Vellore under the control of Superintendent, Central Prison, Vellore with supporting staff having facility to impart basic training to 130 Warders. As large number of warders have been recruited in the recent past, temporary training centre has been established at Trichy to impart basic training to them by utilizing the executive staff from the Police Department.

The recruits are given basic training in drill, discipline, management and correctional methods for six months. During their indoor component of training, special emphasis is given on human rights of the prisoners. They are also trained in handling modern weapons and equipments.

The Government have now extended the training period to the newly recruited Grade II Warders in Prison Department from 6 months to 7 months vide G.O.Ms.No.312, Home (Prison.II) Department, dated: 05.05.2014, in order to give one month practical training for work in Central Prison so that they can have a clear

picture about the place, atmosphere and nature of their work.

The training facilities available at the Police Commando School at Marutham, Chennai are also utilized by the warders, to acquire training in various courses, such as, Unarmed Combat, Bomb Detection and Disposal, Commando Training etc., Further, unarmed combat technique viz. Krav Mega training – a self defence method consisting of a wide combination of techniques sourced from Boxing, Judo, Wrestling etc., is also conducted in Warders Training Centre, Vellore. Such training enhances the confidence of the warders and enables them to handle emergent situations effectively.

Apart from the Warders, the Chief Head Warders, Assistant Jailors and Deputy Jailors also undergo refresher courses, periodically.

<u>Academy of Prisons and Correctional Administration</u> (APCA), Vellore

The Academy of Prisons and Correctional Administration, a joint training centre of the four southern states, namely, Tamil Nadu, Andhra Pradesh, Karnataka and Kerala was established in the year

1979, at Vellore for imparting training to the Officers of the Prison Department in the four southern states. These four states share the running cost of the institution equally. For the year 2014-2015, the expenditure of the academy has been arrived at as Rs.2.20 crores and the share of Tamil Nadu is Rs.55 lakhs.

This institution has been imparting training primarily in the field of Correctional methods and Prison Management. Training has been imparted to 1409 Prison Officials of this State by this Institute so far.

Other Training Programmes

Officers of the Prison Department are deputed for national level training courses on Human Rights, Prison Management etc., which are conducted by the Bureau of Police Research and Development (BPR&D), National Human Rights Commission (NHRC), National Institute of Forensic Science (NIFS), National Institute of Social Defence (NISD), Lok Nayak Jayaprakash Narayan (LNJN) National Institute of Criminology and Forensic Science and National Crime Records Bureau (NCRB), New Delhi. During the year 2013-2014, a total

of 150 officers has undergone various training programmes, in these national level institutions.

<u>Medals</u>

In order to motivate and recognize those uniformed personnel of the Prison Department, who maintain a clean service record and display bravery and commendable performance in discharging their duties, the following medals are awarded:

<u>Tamil Nadu Chief Minister's Prison Service Medal</u> Anna Medal

Every year, on the occasion of birthday of Perarignar Anna, about 10 prison personnel are awarded with this medal. The Government in G.O.(Ms) No.890, Home (SC) Department, dated: 20.12.2011, enhanced the lumpsum grant awarded, as detailed below:

1.	From Jailor to Superintendent of Prisons	Rs.10,000/-
2.	Assistant Jailor and Deputy Jailor	Rs.6,000/-
3.	From Grade-II Warder to Chief Head Warder	Rs.4,000/-

<u>Tamil Nadu Chief Minister's Prison Medal for Good Service</u> <u>Pongal Medal</u>

Every year, on the occasion of Pongal Day, this Medal is awarded to 60 Grade-I and Grade-II Warders for their Good Service and a sum of Rs.100/- was being paid per month as medal allowance. The Government have now enhanced the medal allowance from Rs.100/- to Rs.200/-.

Tamil Nadu Chief Minister's Gallantry Medal

The Government in G.O (Ms) No.92, Home (SC) Department, dated: 05.02.2014 have ordered for granting a cash prize of Rs.5,00,000/- to the Tamil Nadu Chief Minister's Gallantry Medal winners, irrespective of the rank, instead of the earlier scheme of payment of an allowance of Rs.300/- per month.

President's Correctional Service Medal

Every year, on the occasion of Republic Day and Independence Day, the prison personnel, who have rendered unblemished record of service, are awarded with this medal. On the occasion of Independence Day 2013, 4 prison personnel have received this medal and on Republic Day 2014, 4 others received this medal.

Ex-gratia payment

In recognition of the services of the deceased prison personnel, who die in harness, exhibiting heroic action, the legal heirs are paid the pay last drawn by the deceased person, as family pension, till the normal date of superannuation of the deceased. In addition, a lump sum ex-gratia of Rs.2,00,000/- is also paid to the family members of the deceased. Apart from the cases of death, ex-gratia payments are also sanctioned to the following categories at the rates mentioned against each category:

1.	For Permanent Disability	:	Rs. 50,000
2	For Severe Injuries	:	Rs. 10,000
3.	For Simple Injuries	:	Rs. 5,000

Risk Allowance, Feeding Charges and Stitching Charges

a) On par with the Police Department, the Government, in G.O.Ms.No.948, Home (Prison.II) Department, dated: 01.11.2013, have enhanced the Risk Allowance as Rs.400/- per month from Grade-II Warder to Deputy Jailor and as

Rs.450/- per month from the rank of Jailor to the Superintendent of Prisons in Prison Department.

- b) The Government, in G.O.Ms.No.730, Home (Prison.II) Department, dated:16.08.2002, have sanctioned the payment of feeding charges, to the Prison Personnel employed in security duties in Central Prisons, during emergencies or occasions of mass arrests at the rate of Rs.35/- for Grade-II Warders, Rs.40/- for the Grade-I Warders and Chief Head Warders and Rs.50/- for others upto Deputy Jailor in mofussil areas and Rs.80/- for all the Prison personnel upto Deputy Jailor in Chennai City.
- c) Stitching charges payable to the executive staff of Prison Department from the rank of Grade.II Warder to Superintendent of Prisons have been enhanced from Rs.250/- to Rs.450/- per set of uniform at an additional recurring expenditure of Rs.15.00 lakhs per annum vide G.O.Ms.No.814, Home (Prison.II) Department, dated:08.10.2013. Washing allowance has been enhanced by the Government from Rs.200/- to Rs.250/- per month as per G.O.Ms.No.604, Home (Prison.II) Department, dated: 07.08.2012, to all

staff from the rank of Grade-II Warder up to the Superintendent of Prisons.

Extra Time Remuneration

The Extra Time Remuneration of Rs.200/- is being paid to the Grade-I and Grade-II Warders, if they work during weekly off days.

Night Meal Allowance

Night meal allowance paid to the Warders of Prison Department has been enhanced from Rs.12/- to Rs.100/- per day as per G.O (Ms) No.354, Home (Prison.II) Department, dated: 14.05.2012.

Essential Commodities at Subsidized Rates

Rice is supplied at free of cost and wheat, sugar, cooking oil and dhal are supplied at 50% of the sale price through Public Distribution System outlets to the Prison Personnel from the rank of Deputy Jailor down to Grade-II Warder.

Articles at Subsidized Cost through the Police Canteens

The Government have also extended the concession of purchasing articles at subsidized cost from the Police Canteens, to the prison personnel in G.O.Ms.No.421, Home (Police.17) Department, dated: 08.06.2012.

Group Insurance Scheme

Under the Group Insurance Scheme, the Government have enhanced the existing insurance coverage of staff of the prison department from Rs.1.00 lakh to Rs.2.00 lakhs to those, who die while on duty and in the case of death in accidents as per G.O.(Ms) No.503, Home (Prison.II) Department, dated: 04.07.2012.

This scheme benefits the staff of the Prison Department from the level of Deputy Inspector General of Prisons down to Grade-II Warder.

Grievance Redressal Mechanism for the Personnel

Grievances of the Prison Personnel are redressed in a systematic manner, through conduct of Grievance Day Meetings by different levels of senior officers in the department. The grievance day meeting is conducted by the Additional Director General of Police / Inspector General of Prisons, once in a quarter. The Range Deputy Inspector Generals of Prisons conduct grievance day meeting once in a month and Superintendents of Prisons conduct grievance day meeting once in a week and speedy action is being

taken to redress the grievances reported by the staff during such meeting.

Own Your House Scheme

This unique scheme was launched by the Hon'ble Chief Minister on 26.10.2012 for construction of 2673 houses at Melakottaivur at a cost of Rs.455.55 crores for Police, Fire Service & Prison Department Personnel. Flats / Houses are being constructed by Tamil Nadu Police Housing Corporation Ltd., in 47.60 acres of land at Melakottaiyur village, Kancheepuram District. In G.O.(Ms).No.119, (Pol.X) Department, dated:18.02.2014, an Home amount of Rs.3.76 crores has been sanctioned towards House building advance for 35 Personnel of this Department who have been allotted Flats / Houses under this scheme.

Construction of 100 Staff Quarters

The Government, in G.O.(Ms) No.90, Home (Prison.IV) Department, dated: 20.01.2012, have accorded sanction for the construction of 100 quarters, at a total cost of Rs.7.66 crores, with 25 quarters each at Central Prisons, Madurai, Salem, Trichy and Cuddalore.

The Government in G.O.Ms.No.1019, Home (Prison.IV) Department, dated: 27.11.2013, have accorded sanction for the construction of 100 quarters for the year 2013-14 at a cost of Rs.11.94 crores in Central Prisons, Cuddalore, Trichy, Coimbatore and Palayamkottai and also enhanced the plinth area of the quarters of Prison staff from 550 to 650 sq.fts. The work is entrusted to the Tamil Nadu Police Housing Corporation Ltd.,

Renovation of Staff quarters

The Government in G.O. (Ms) No.1039, Home (Prison.IV) Department, dated:28.11.2013 have accorded administrative and financial sanction for a sum of Rs.1.8 crores towards renovation work in the 918 quarters of Prison Department and the work has been entrusted to the Tamil Nadu Police Housing Corporation Ltd.,

Construction of New Building

The Government have already granted sanction to construct a separate office building for Prison Headquarters in Whannels Road, Egmore, Chennai, at a cost of Rs.8.75 crores. The construction work which

has been entrusted to the Tamil Nadu Police Housing Corporation Limited is under progress.

VI. NEW INITIATIVES

Setting up of a Chair in the University of Madras

In order to provide a Platform for research scholars to conduct systematic research into the psychological and social causes of deviant behaviour and to suggest methods of preventing such behaviour, the Government in G.O.Ms.No.732, Home (Prison.III) Department, dated: 04.11.2011, have sanctioned a sum of Rs.1 crore for establishing a Chair in the University of Madras for taking up Research on Prisons and Rehabilitation of the Prisoners.

New Industries

The Government have proposed to upgrade the existing production units and also add new production units in suitable trades within the prison premises at a total cost of Rs.5 crores during the year 2014-2015.

Establishment of "Prison Bazaars"

In order to provide an opportunity for reformation and rehabilitation to the prisoners, by channelizing their energy towards a positive direction, the Government, in G.O.(Ms) No.360, Home (Prison-III) Department, dated: 15.05.2012, accorded permission for the establishment of "PRISON BAZAARS" at the boundary of the Central Prison Complexes. Accordingly, Prison Bazaars have been set up in the Campus of all Central Prisons. A Corpus Fund of Rs.10.00 lakhs has also been sanctioned for the development of Prison Bazaars. The Hon'ble Chief Minister of Tamil Nadu inaugurated the Bazaar at Puzhal Prison Complex Prison 09.12.2013. An outlet of Prison Bazaar is functioning in Quarters, Chennai. The articles Prison Head manufactured within the prisons, such as Bakery items, Paper Cups, Greeting Cards, Leather Shoes, Wallets, Mineral Water, Nursery Products, Detergent Soap / Powder, Candles, Mosquito Nets, Rain Coats. Readymade Garments, Honey, Masala Handicrafts Envelopes, Note Books, Gum, Organic vegetables. Compost manure. Pancha kaviyam etc... are sold in this bazaar in the brand name of "FREEDOM". Other outlets, such as Food Courts, Laundry, Saloon etc., are also to be included in this bazaar.

Bakery Unit in Central Prison-I, Puzhal

To ingrain work habit among the prisoners and to enable them to earn their livelihood, on their release, without reverting to crimes, various vocational trainings are imparted to the prisoners in prisons. As per the orders issued in G.O.(Ms) No.405, Home (Prison-III) Department, dated: 07.06.2012, a Bakery Unit has been established at Central Prison-I, Puzhal, at a cost of Rs.45.00 lakhs to impart training to the prisoners in this trade. The Hon'ble Chief Minister inaugurated the Bakery Unit at Central Prison, Puzhal on 09.12.2013. Bakery products, such as, bread, bun and cookies etc., manufactured by the prisoners in this unit, are supplied to the Prisons and also sold to the general public, at a nominal rate, through the Prison Bazaar.

Upgradation of Carpentry Unit

The Government in G.O.Ms.No.813, Home (Pri.III) Department, dated:08.10.2013 have accorded sanction for a sum of Rs.18.00 lakhs for the purchase of machineries and equipments in order to modernize the carpentry units in Central Prisons at Vellore, Cuddalore, Salem and Trichy and the machineries have been procured.

Establishment of Hand Made Paper Units

The Government in G.O.Ms.No.1018, Home (Prison.III) Department, dated:27.11.2013 have accorded sanction for a sum of Rs.90.00 lakhs (Rs.10.00 lakhs for each Central Prison) towards purchase of machineries and equipments for establishing the Handmade Paper Units in nine Central Prisons.

<u>Upgrading the Weaving industry in Central Prison, Coimbatore</u>

The Government in G.O.Ms.No.1017, Home (Prison.III) Department, dated:27.11.2013 have accorded sanction for a sum of Rs.1.5 crores towards the purchase of 4 nos. of Airjet weaving machines with accessories to upgrade the Weaving industry in Central Prison, Coimbatore in order to impart training to the prisoners and also to increase the production in Weaving Industry.

Solar Power Generation

The Government in G.O (Ms) No.489, Home (Prison.IV) Department, dated:11.07.2013 have accorded administrative sanction for the installation of Roof Top Solar Photo Voltaic System, with grid

connectivity at Puzhal Prison Complex at a cost of Rs.2.41 crores and have directed to implement this scheme through the Tamil Nadu Energy Development Agency, Chennai.

Construction of District Jails and Special Prisons for Women

During the year 2013-14 the Government have ordered to upgrade / construct District Jails at Perurani in Tuticorin, Chengalpet, Tiruppur, Villupuram and Dhramapuri at a total cost of Rs.40.48 crores for easy transportation of Prisoners belonging to the Districts concerned and to reduce the overcrowding in Central Prisons.

The Government have also ordered to construct Special Prisons for Women at Madurai and Coimbatore at a total cost of Rs.3.74 crores for the benefit of women prisoners belonging to Madurai and Coimbatore Districts, for easy transportation of the prisoners to the Courts concerned and also for interview purpose with their family members. All the works are entrusted to the Tamil Nadu Police Housing Corporation Ltd.,

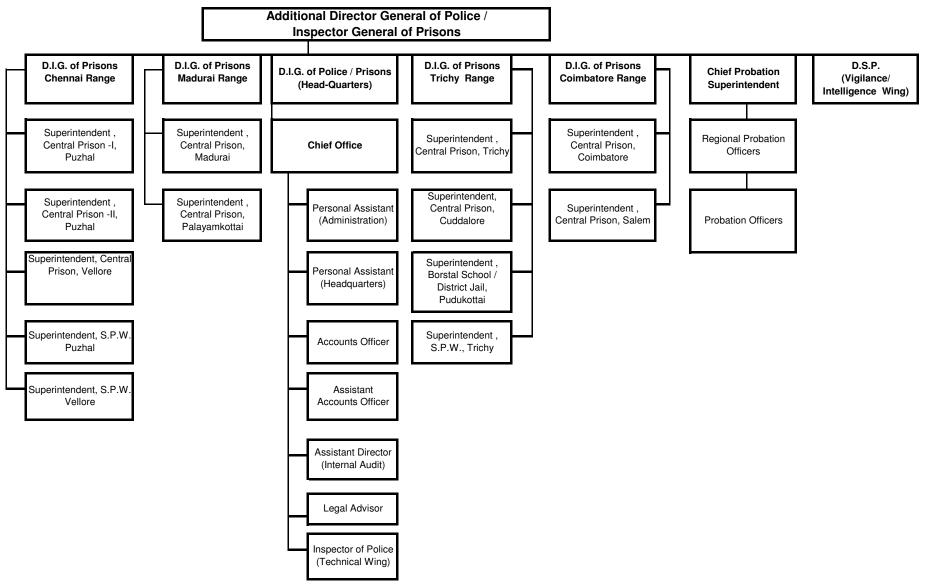
VII. CONCLUSION

The Tamil Nadu Prison Department successfully translates its vision and mission to achieve the twin objectives of providing the punitive and correctional services, in a highly professional manner. While ensuring the discipline and security standards, the rights and dignity of the prisoners are not compromised. This Department pays utmost importance to both physical and mental health of the prisoners by providing prescribed nourishment and maintaining the hygienic environment in the prison and its surroundings. The appropriate educational and vocational programmes, coupled with work experience in prison industry, enable the prisoners to seek meaningful employment, deter them from reverting to crimes and help them to lead a respectable life, on their release.

S.P.VELUMANI

Minister for Municipal Administration, Rural Development, Law, Courts and Prisons

ANNEXURE – I ORGANISATIONAL STRUCTURE OF THE PRISON DEPARTMENT



Note: The Superintendents of Central Prisons (except Central Prison-II, Puzhal) have jurisdiction over their respective Districts Jails, Special Sub Jails, Open Air Prisons and Sub Jails under their control

Annexure-II

Details of authorized accommodation in prisons.

Prisons	Authorised Accommodation
Chennai District	
Borstal School, Saidapet	75
Kancheepuram District	
Sub Jail, Kancheepuram	34
Sub Jail, Maduranthagam	62
Special Sub Jail, Chengalpet	120
Thiruvallur District	
Central Prison-I, Puzhal	1250
Central Prison-II, Puzhal	1250
Special Prison for Women,	
Puzhal	500
Sub Jail, Thiruvallur	36
Sub Jail, Ponneri	42
Sub Jail, Tiruttani	36
Special Sub Jail, Poonamallee	52
Vellore District	
Central Prison, Vellore	2130
Special Prison for Women,	
Vellore	469
Borstal School, Vellore (Annex)	40
Sub Jail, Ambur	20
Sub Jail, Arakkonam	36
Sub Jail, Thirupattur	74
Sub Jail, Vaniyambadi	30
Sub Jail, Walaja	19
Sub Jail, Gudiyatham	54
Sub Jail, Cheyyar	48

Thiruvannamalai District	
Sub Jail, Thiruvannamalai	49
Sub Jail, Arani	17
Sub Jail, Chengam	9
Sub Jail, Polur	36
Sub Jail, Vandavasi	19
Cuddalore District	
Central Prison, Cuddalore	723
Sub Jail, Cuddalore (Women)	100
Sub Jail, Cuddalore	143
Sub Jail, Virudhachalam	30
Sub Jail, Portnova	24
Borstal School, Panruti	15
Sub Jail, Chidambaram	28
Villupuram District	
Sub Jail, Villupuram	42
Sub Jail, Kallakurichi	18
Sub Jail, Tindivanam	29
Sub Jail, Ulundurpet	24
Sub Jail, Thirukovilur	24
Borstal School, Gingee	80
Salem District	
Central Prison, Salem	1431
District Jail, Attur	200
Farm Jail, Salem	10
Special Sub Jail, Salem	
(Women)	110
Borstal School, Sankagiri	27
Sub Jail, Omalur	48
Namakkal District	
Sub Jail, Namakkal	34
Borstal School, Paramathi	16

Sub Jail, Rasipuram	24
Sub Jail, Tiruchengode	19
Dharmapuri District	
Sub Jail, Dharmapuri	36
Sub Jail, Harur	48
Krishnagiri District	
Sub Jail, Krishnagiri (Women)	73
Sub Jail, Uthangarai	16
Sub Jail, Hosur	44
Coimbatore District	
Central Prison, Coimbatore	2242
Open Air Jail, Singanallur	100
Sub Jail, Mettupalayam	36
Borstal School, Pollachi	97
Erode District	
Sub Jail, Erode	35
Sub Jail, Sathyamangalam	16
Sub Jail, Bhavani	24
Sub Jail, Perundurai	8
District Jail, Gopichettipalayam	200
Niligiris District	
Sub Jail, Ooty	35
Sub Jail, Coonoor	32
Sub Jail, Gudalur	28
Thiruppur District	
Sub Jail, Avinashi	70
Sub Jail, Tiruppur	90
Sub Jail, Udumalpet	25
Sub Jail, Dharapuram	26
Sub Jail, Palladam	24
Trichy District	
Central Prison, Trichy	2517

Special Prison for Women-	
Trichy	600
Special Sub Jail, Trichy	224
Sub Jail, Manaparai	14
Sub Jail, Musiri	17
Sub Jail, Thuraiyur	17
Sub Jail, Lalgudi	23
Ariyalur District	
Borstal School, Ariyalur	21
Sub Jail, Jeyamkondam	19
Perambalur District	
Sub Jail, Perambalur	18
Karur District	
Sub Jail, Karur	36
Sub Jail, Kulithalai	26
Madurai District	
Central Prison, Madurai	1252
Borstal School, Melur	48
Sub Jail, Usilampatty	18
Sub Jail, Thirumangalam	25
Dindigul District	
District Jail, Dindigul	200
Sub Jail, Vedasandur	16
Sub Jail, Palani	43
Sub Jail, Kodaikanal	9
Sub Jail, Nilakottai (Women)	36
Theni District	
Sub Jail, Uthamapalayam	21
Sub Jail, Periyakulam	39
Sivagangai District	
Sub Jail, Sivagangai	20
Sub Jail, Thirupathur	22

Open Air Prison,	
Purasadaiudaippu	150
Ramanathapuram District	
District Jail, Ramanathapuram	200
Sub Jail, Paramakudi (Women)	18
Sub Jail, Mudukulathur	21
Sub Jail, Thiruvadanai	12
Virudhunagar District	
District Jail, Virudhunagar	200
Sub Jail, Aruppukottai	13
Sub Jail, Srivilliputhur	24
Sub Jail, Sathur (Women)	29
Tirunelveli District	
Central Prison, Palayamkottai	1332
Special Sub Jail, Kokirakulam	
(Women)	84
Sub Jail, Tenkasi	44
Sub Jail, Sankarankoil	12
Sub Jail, Ambasamuthiram	16
Borstal School, Nanguneri	107
Tuticorin District	
Sub Jail, Tuticorin	40
District Jail, Srivaigundam	72
Sub Jail, Kovilpatti	42
Sub Jail, Tiruchendur	37
Kaniyakumari District	
District Jail, Nagarcoil	200
Sub Jail, Thucklay (Women)	24
Sub Jail, Kulithurai	16

Pudukottai District	
District Jail, Pudukottai	405
Borstal School, Pudukottai	40
Sub Jail, Aranthangi	28
Sub Jail, Thirumayam	14
Sub Jail, Keeranur	8
Tanjore District	
Sub Jail, Thiruvidaimaruthur	51
Borstal School, Tanjore	87
Sub Jail, Papanasam	46
Sub Jail, Pattukottai	38
Sub Jail, Kumbakonam	44
Nagapattinam District	
District Jail, Nagapattinam	200
Sub Jail, Sirkali	28
Sub Jail, Mayiladuthurai	24
Sub Jail, Tharangampadi	12
Thiruvarur District	
Sub Jail, Thiruvarur (women)	20
Sub Jail, Thiruthuraipoondi	28
Sub Jail, Nannilam	24
Sub Jail, Mannargudi	19
Total	22,101