

## **Abstract**

Schemes – State Scheme – "Comprehensive School Infrastructure Development Scheme" (CSIDS) – Implementation of the Scheme for the year 2014-2015 – Sanction of funds and prescribing Guidelines – Approved – Orders – Issued.

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Rural Development and Panchayat Raj (SGS-1) Department

G.O.(Ms.) No.82

Read:

Dated: 07.07.2014

- 1. G.O.(Ms.) No.101, Rural Development and Panchayat Raj (SGS-I) Department, Dated 02.12.2011.
- 2. G.O. (Ms) No.46, Rural Development and Panchayat Raj (SGS-I) Department, Dated 14.06.2012.
- 3. G.O. (Ms) No.81, Rural Development and Panchayat Raj (SGS-I) Department, Dated 16.07.2013.
- 4. Government Letter No.7487/SGS1/2014-1, dated 27.03.2014.
- 5. From the Director of Rural Development and Panchayat Raj, Letter No.13330/2014/SSS(CSIDS), Dated 24.05.2014.
- 6. G.O. (Ms) No.64, Rural Development and Panchayat Raj (PRI) Department, Dated 04.06.2014.

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## ORDER:

Comprehensive School Infrastructure Development Scheme (CSIDS) was launched during 2011-12 with an objective of providing basic infrastructure facilities like new buildings, kitchen sheds, water supply, toilets, etc. in the Panchayat Union Primary and Middle Schools in rural areas. Repairs and renovation of the existing facilities will also be taken up wherever necessary.

(P.T.O)

2. In the Government Orders first, second and third read above, necessary orders were issued along with detailed guidelines for the

implementation of the Comprehensive School Infrastructure Development Scheme (CSIDS) for the years 2011-2012, 2012-2013 and 2013-2014 respectively with the financial sanction of Rs.100 crore each year.

- 3. In the Budget Speech for 2014-2015, the Hon'ble Minister for Finance and Public Works, has announced, among other things, that the implementation of the Comprehensive School Infrastructure Development Scheme (CSIDS) will be continued during 2014-2015 at the cost of Rs.100 Crore.
- 4. In the letter 5th read above, the Director of Rural Development and Panchayat Raj has sent proposals along with draft Guidelines for implementation of Scheme for the year 2014-2015 and stated that the required funds of Rs.100 crore for the implementation of the Comprehensive School Infrastructure Development Scheme during 2014-2015 shall be met from the State Finance Commission Grants to the Rural Local Bodies due to Panchayat Unions and District Panchayats in the ratio of 2:1 (i.e) a sum of Rs. 67.00 crore from Panchayat Union share and the balance amount of Rs.33.00 crore from District Panchayat share. The Director of Rural Development and Panchayat Raj has also stated that the above funds shall be released to the Districts in 8 installments and further requested the Government to issue necessary orders along with Guidelines for the implementation of the Comprehensive School Infrastructure Development Scheme (CSIDS) during 2014-2015.
- 5. In the Government Order  $6^{th}$  read above, orders were issued for releasing of State Finance Commission Grants to the Rural Local Bodies for the year 2014-2015.
- 6. The Government have carefully examined the proposal of the Director of Rural Development and Panchayat Raj in detail and decided to accept the same. Accordingly, the Government pass the following orders: -
  - (i) Sanction is accorded for a sum of Rs.100 crore for the implementation of "Comprehensive School Infrastructure Development Scheme" (CSIDS) during the year 2014-2015 from the State Finance Commission Grants to the Rural Local Bodies for the year 2014-2015 due to Panchayat Unions and District Panchayats in the ratio of 2:1 as detailed below: -

From Panchayat Unions' share : Rs. 67.00 crore From District Panchayats' Share : Rs. 33.00 crore

(ii) The Director of Rural Development and Panchayat Raj is authorized to draw the above funds from State Finance Commission Grants for Panchayat Union and District Panchayat sanctioned in Government Order 6<sup>th</sup> read above and to release to the Districts in 8 monthly installments.

- (iii) The detailed guidelines for the implementation of "Comprehensive School Infrastructure Development Scheme" (CSIDS) for the year 2014-2015 is approved and appended to this order.
- 7) This order issues with the concurrence of Finance Department vide its U.O.No.29321/RD/2014, dated 14.06.2014.

// By order of the Governor //

N.S. PALANIAPPAN, Principal Secretary to Government.

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The Director of Rural Development and Panchayat Raj, Chennai-15.

All District Collectors (except Chennai)

All Project Directors, District Rural Development Agencies.

(through Director of Rural Development and Panchayat Raj)

The Principal Accountant General, Chennai – 9/18/35

The Pay and Accounts Officer (Secretariat), Chennai – 9

The Pay and Accounts Officer (South), Chennai – 35

The Pay and Accounts Officer (East), Chennai – 5

The Pay and Accounts Officer (North), Chennai -1

The Pay and Accounts Officer, Madurai

All Treasury Officers

Rural Development and Panchayat Raj (PRI) Department, Chennai-9.

(for necessary follow up action to allot fund from SFC grant)

The National Informatics Centre, Chennai-9.

# Copy to

The Senior Personal Assistant to Hon'ble Minister for Municipal Administration, Rural Development, Law Courts and Prisons, Chennai-9. Finance (BG-I/BG-II/RD/FC.IV) Department, Chennai – 9.

//Forwarded by Order//

Section Officer

# G.O.(Ms.) No.82, Rural Development and Panchayat Raj (SGS1) Department, dated 07.07.2014 ANNEXURE

# GUIDELINES FOR IMPLEMENTATION OF COMPREHENSIVE SCHOOL INFRASTRUCTURE DEVELOPMENT SCHEME (CSIDS) DURING 2014-15.

### 1. Selection of Schools:

The basic aim of the Scheme is to provide all basic infrastructure facilities like construction of New School Buildings, Kitchen Sheds, Toilets and Water Supply facilities and the repair and renovation of School Buildings, Kitchen Sheds, Toilets and Water Supply facilities in the Panchayat Union Primary and Middle Schools in Rural areas. This programme will be implemented in those Panchayat Union schools located in the Village Panchayats selected under "Tamil Nadu Village Habitations Improvement (THAI)" Scheme for the year 2014-15.

One of the ten core themes of the Hon'ble Chief Minister's Vision Tamil Nadu 2023 aims to provide best infrastructure services in India is terms of Universal access to Water and Sanitation. Thus provision of sanitation facilities in Schools is also one of the important objectives of Comprehensive School Infrastructure Development Scheme. All the Panchayat Union Schools have been covered with toilet facilities. If any further requirement is there depending upon the strength of School Children, additional new toilet units shall be taken up by dovetailing with Nirmal Bharat Abhiyan in all Villages Panchayats irrespective of implementation on THAI Scheme. However, other facilities shall be taken up only in those Village Panchayats where THAI Scheme is being implemented during 2014-15.

Likewise, all types of facilities shall be taken up in those Panchayat Union Schools located in Town Panchayat and third grade Municipalities. The concept of THAI Village Panchayats will not be a bar to take up works in the Panchayat Union Schools located in Town Panchayat and third grade Municipalities.

# 2. Type of infrastructure facilities and other works:

The following four types of infrastructure facilities and other works shall be taken up under the scheme:

# i) School Buildings

# a) New building

- ❖ New building for the school shall be constructed on the basis of the students strength (Approximately 9 sq. feet per student)
- ❖ The new building for the school shall be constructed with RCC roof with weathering course for leak proofing etc. as per the type design communicated by the Directorate of Rural Development and Panchayat Raj.
- ❖ The new building for the school shall be constructed in a vacant place available in the premises of the school.
- ❖ If adequate space is not available, the building can be constructed on the first floor of the existing RCC building after confirming the structural stability of the building from Executive Engineer (RD) of the concerned District.
- Rainwater harvesting is mandatory for all newly constructed school buildings.

## b) Repair to the existing school building

- White washing / colour washing of the buildings (except those buildings, where white washing / colour washing was done within the last 3 years).
- Undertaking repairs of RCC roof (in terms of putting up weathering course or taking up leak proofing etc.) along with provision for rainwater harvesting wherever the provisions are not available or damaged.
- Repair / replacement of damaged flooring
- Painting of Black Boards.
- Repair / replacement of doors and windows
- Minor repairs of damaged tiles / rafters / reapers in buildings with tiled roofing.

Repairs of cracks in building walls.

Repair to the existing school building shall be taken up only in those buildings where the repair has not been done for the last 3 years.

### ii. Kitchen shed

- ❖ In those schools where Kitchen sheds are not available, new kitchen sheds can be taken up with a provisions of rainwater harvesting.
- Existing kitchen shed building which are in damaged condition, can be repaired and renovated.
- ❖ New Kitchen sheds shall be constructed as per type design communicated by the Directorate of Rural Development and Panchayat Raj.
- ❖ If sufficient space is not available in the existing kitchen shed, additional rooms/store rooms may be constructed for storage of rice, grains and other materials required for Noon Meal Scheme.

# iii. Water supply facilities

- ❖ If the existing water supply system is damaged, repairs can be carried out to provide water supply to the School.
- ❖ Extension of pipe line works may be taken up, wherever required.
- ❖ If required, new water supply connection may be provided from the nearby water supply line of the Panchayat along with a storage tank.
- ❖ Wherever necessary new borewell (hand pump fitted) can also be taken up. Wherever possible, Rain Water Harvesting (RWH) tanks shall be constructed and a hand pump may be fixed above the storage tank.

## iv. Toilets

All the Panchayat Union Schools shall have adequate toilet facilities for boys and girls separately. Most of the schools are having toilets constructed under Total Sanitation Campaign (TSC) / Nirmal Bharat Abhiyan(NBA) and other Schemes like Member of Parliament Local Area Development Scheme (MPLADS), Member of Legislative Assembly Constituency Development Scheme (MLACDS) and Rural Infrastructure Scheme (RIS) etc., Hence,

priority should be given for repairs/renovation of the already existing toilets which are in the status of disuse. The following works can be taken up:

- ❖ The repairs and renovation of the existing toilets like repairs to RCC roof, walls, floors, drains, squatting pans, septic tanks etc.,
- ❖ Wherever required sanitary tiles may be fixed on the floor and inside walls.
- ❖ Incinerators should be provided in the girls toilet located in the middle schools.
- ❖ Water supply should be provided in the toilets, either by providing taps and /or constructing water storage tank.
- ❖ White washing and colour washing of the toilets (except those buildings where white washing/colour washing was done within the last 3 years).
- ❖ New toilets if required shall be taken up under Nirmal Bharat Abhiyan (NBA). If sufficient fund is not available under Nirmal Bharat Abhiyan (NBA), it can be dovetailed under this Scheme.
- ❖ Construction of new toilets shall be taken up based on the strength of students and number of possible staggered intervals of usage. However, as mentioned above new toilets can be taken up only if the already existing toilets and including those taken up for repair / renovation are not sufficient as per the strength of the Students.

## v) Compound walls

Based on the necessity and fund availability the compound walls for the schools shall also be taken up.

#### 3. Selection and finalization of works:

- **A.** With regard to the selection and finalisation of works the following procedures have to be followed.
  - ❖ The requirement status of each School including the Class Rooms, Toilets, Water supply, Compound Wall and Kitchen Shed shall be obtained from the survey details of THAI survey format 6(b). This will clearly indicate the essential needs to be done in each of the primary or middle schools located in the habitations selected for the implementation of THAI for the year 2014-15.

- ❖ Keeping this list as a "base list", the Committee comprising of following members should inspect each and every school and list out the details of works to be done.
  - i) Block Development Officer (Block Panchayat)
  - ii) Assistant Engineer (RD) / Junior Engineer
  - iii) Headmaster of the School

The detailed format for finalising the works (both New and Repairs) shall be communicated to the Districts, as "Assessment sheet", by the Director of Rural Development and Panchayat Raj.

**B.** If the Committee is of the opinion that a particular School building, kitchen shed or toilet is dilapidated and requires total replacement, the Committee shall recommend for demolition of the building. Accordingly, the Executive Engineer (RD) shall take necessary action for demolition of the building after following the due procedures stipulated in G.O.(Ms) No.56, Rural Development and Panchayat Raj (SGS.4) Department, Dt.03.04.2008. If required, a new School Building, a new kitchen shed or toilet may be taken up under this scheme. If sufficient funds are not available, then the new construction may be taken up by dovetailing funds from other schemes like MPLADS, MLACDS or other schemes.

## 4. Test verification of the works proposed:

It is imperative that during this year, from the beginning itself extensive field visits backed by proper test checks should be undertaken at the stage of preparation of estimates itself which would facilitate in preparing exact estimates. Since under this scheme, Schools located in the THAI Scheme 2014-15 Village Panchayats are only being taken up, it shall not be difficult to have extensive test checks in such villages. During the test check, the following should be ensured:

- i) Any essential items of work have not been wrongly excluded.
- ii) Unnecessary items of work have not been wrongly included.
- iii) Detailed estimates have been prepared.
- iv) If the estimates prepared for repairs is huge, it should be examined.
- v) Any item not permitted in this Scheme have not been included.

The following officials shall do the test verification of the schools as detailed below:

i) District Collector :10%

ii) Project Director, District Rural Development Agency : 20%

iii) Executive Engineer(RD) : 20%

100% verification should be done by the Assistant Director level officers /AEEs (RD).

#### 5. Administrative Sanction:

The administrative sanction shall be accorded by the District Collector. Before according administrative sanction, the District Collector should ensure that every proposal for administrative sanction contains the following:

- i) "Assessment sheet" duly signed by members of the selection committee mentioned in paragraph No.3.
- ii) Required percentage of test check by District Level Officials and 100% verification by AD/AEE (RD) level officers have been satisfactorily completed as mentioned in Paragraph No. 4.
- iii) Detailed estimates for each work. On no account, proposal should be sent as per rough cost estimate.
- iv) Multiple photographs indicating inner and outer view of the School building, kitchen shed/toilet should be taken and enclosed along with the estimate itself. If photographs are not enclosed, Administrative Sanction should not be given by the District Collector.

Note: For the purpose of fixation of number of works or to have comprehensive estimates the works may be treated as follows.

- All school building / class room repairs, in the school campus shall be treated as one work.
- All Toilet repairs in school shall be treated as one work.
- All Kitchen shed repairs in the school shall be treated as one work.
- All Water supply repair works in the school shall be treated as one work.
- New construction of class room / school building shall be treated as a separate / single work.
- New construction of toilet shall be treated as a separate / single work.
- New construction of Kitchen shed shall be treated as a separate / single work.

- New Water supply connection and Rain Water Harvesting (RWH) under ground tank shall be treated as a separate / single work.
- New compound wall will be treated as a separate / single work.

# Illustration:

If in a School campus 2 School building, 2 Toilets, 1 kitchen shed are to be repaired and 1 new School building, 1 Toilet and 1 new Water supply new works are to be taken up then the number of works shall be fixed so as

- 1 School building repair work
- 1 Toilet building repair work
- 1 Kitchen building repair work
- 1 New building
- 1 New Toilet and
- 1 New Water supply

Thus totally 6 number of works should be taken up in the campus.

# 6. Tendering of works:

The works shall be executed through tendering process. All maintenance / repair works within a school shall be treated as one work for tendering purpose. For example 1 School building repair, 1 Toilet building repair, 1 Kitchen Shed building repair will be grouped into one package and the tender shall be invited for the package. Separate tenders should be called for each of the new works such as school building, kitchen shed, toilet etc., The work shall be executed by adopting the Tamil Nadu Transparency in Tenders Act 1998 and Rules 2000 and also as per the provisions of Table I of Notification II in the Tamil Nadu Panchayats (Preparation of Plans and Estimate of works and mode and conditions of contracts) Rules, 2007 issued in G.O.(Ms).No.203, Rural Development and Panchayat Raj (PR.1) Department dated: 20.12.2007 shall be followed for tendering.

## 7. Flow of funds:

Out of the total allocation of Rs. 100 crore, 99% i.e. Rs. 99 crore shall be allocated to the Districts on pro-rata basis in proportion to the number of Panchayat Union Elementary and Middle Schools in the districts and the actual estimation of the works. The Director of Rural Development and Panchayat Raj is directed to keep funds in the separate account opened for Comprehensive School Infrastructure Development Scheme. The District Rural Development Agencies should keep funds separately in the Account opened for the above Scheme at District level. The Block Development Officer (Block Panchayat) shall also keep a separate Account in the Block office. The District Collector shall reallocate the amount to the Blocks, based on the proposals received from the Blocks and the fund shall be released by

the Project Director, District Rural Development Agency to the Blocks concerned. All the Bank accounts shall be opened only in Nationalised Banks.

1% of the total allocation i.e., Rs.1 Crore shall be earmarked for Information, Education and Communication (IEC) activities. Out of this, Rs. 25.00 lakh shall be allocated for IEC activities at the Directorate of Rural Development and Panchayat Raj and the balance amount of Rs. 75 lakh shall be allotted to the Districts.

#### 8. Documentation:

Documentation should be done detailing various processes in the implementation of the scheme, starting from identification of the works upto the completion. Once the work is over, the fact that the school infrastructure name facilities has been completed, the of the scheme 'COMPREHENSIVE SCHOOL INFRASTRUCTURE DEVELOPMENT SCHEME' (CSIDS) (ஒருங்கிணைந்த பள்ளி உட்கட்டமைப்பு மேம்பாட்டுத் திட்டம்) should be prominently displayed in Tamil along with the amount incurred on a portion of the building constructed /renovated.

**9.** The Principal Secretary to Government, Rural Development and Panchayat Raj Department, in consultation with the Director of Rural Development and Panchayat Raj, is empowered to modify any of the above guidelines based on exigencies that may arise from time to time, subject to the condition that there should be no additional financial commitment and the inter-tier allocation ratio (District Panchayat: Panchayat Union: Village Panchayat) should not be altered.

N.S. PALANIAPPAN, Principal Secretary to Government.

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Section Officer