



**FINANCE (FINANCE COMMISSION – I) DEPARTMENT**  
**G.O.No.363, Dated 12<sup>th</sup> December, 2017**  
**(Heyvilambi, Karthigai 26, Thiruvalluvar Aandu 2048)**

Fifteenth Finance Commission – Constituted by the President of India – Orders of the President of India – Republished in Tamil Nadu Government Gazette.

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**Read:**

From the Joint Secretary (Budget), Ministry of Finance, Department of Economic Affairs, Government of India, New Delhi Order No. 10(1)-B(S)/2016, dated: 27<sup>th</sup> November, 2017.

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**ORDER:**

The orders of the President of India, annexed with the Order No.10(1)-B(S)/2016, Dated: 27<sup>th</sup> November, 2017 received from the Joint Secretary (Budget), Ministry of Finance, Department of Economic Affairs, Government of India, New Delhi shall be published in the Tamil Nadu Government Gazette.

**(BY ORDER OF THE GOVERNOR)**

**K. SHANMUGAM**  
**ADDITIONAL CHIEF SECRETARY TO GOVERNMENT**

To

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// Forwarded : By Order //

*S. Gopinath Kumar*  
12/12/2017

**UNDER SECRETARY TO GOVERNMENT**

[Annexure]



**G.O.Ms.No.363, FINANCE (FINANCE COMMISSION – I) DEPARTMENT,  
Dated: 12<sup>th</sup> December, 2017**

**ANNEXURE**

**ORDER**

In pursuance of clause (1) of article 280 of the Constitution, read with the provisions of the Finance Commission (Miscellaneous Provisions) Act, 1951 (33 of 1951), the President is pleased to constitute a Finance Commission consisting of Shri N.K. Singh, Member of Parliament and former Secretary to the Government of India, as the Chairman and the following four other members, namely:-

- |    |  |                       |
|----|--|-----------------------|
| 1. | Shri Shaktikanta Das,<br>Former Secretary to the Government of India     | Member                |
| 2. | Dr. Anoop Singh,<br>Adjunct Professor,<br>Georgetown University          | Member                |
| 3. | Dr. Ashok Lahiri,<br>Chairman (Non-executive, part time)<br>Bandhan Bank | Member<br>(Part time) |
| 4. | Dr. Ramesh Chand,<br>Member, NITI Aayog                                  | Member<br>(Part time) |

2. Shri Arvind Mehta shall be the Secretary to the Commission.

3. The Chairman and the other members of the Commission shall hold office from the date on which they respectively assume office up to the date of submission of Report or 30<sup>th</sup> day of October, 2019, whichever is earlier.

4. The Commission shall make recommendations as to the following matters, namely:-

- (i) The distribution between the Union and the States of the net proceeds of taxes which are to be, or may be, divided between them under Chapter I, Part XII of the Constitution and the allocation between the States of the respective shares of such proceeds;
- (ii) The principles which should govern the grants-in-aid of the revenues of the States out of the Consolidated Fund of India and the sums to be paid to the States by way of grants-in-aid of their revenues under Article 275 of the Constitution for purposes other than those specified in the provisos to clause (1) of that article; and
- (iii) The measures needed to augment the Consolidated Fund of a State to supplement the resources of the Panchayats and Municipalities in the State on the basis of the recommendations made by the Finance Commission of the State.

5. The Commission shall review the current status of the finance, deficit, debt levels, cash balances and fiscal discipline efforts of the Union and the States, and recommend a fiscal consolidation roadmap for sound fiscal management, taking into account the responsibility of the Central Government and State Governments to adhere to appropriate levels of general and consolidated government debt and deficit levels, while fostering higher inclusive growth in the country, guided by the principles of equity, efficiency and transparency. The Commission may also examine whether revenue deficit grants be provided at all.

6. While making its recommendations, the Commission shall have regard, among other considerations, to:

- (i) The resources of the Central Government and the State Governments for the five years commencing on 1<sup>st</sup> April 2020 on the basis of the levels of tax and the non-tax revenues likely to be reached by 2024-25. In the context of both tax and non-tax revenues, the Commission will also take into consideration their potential and fiscal capacity;
- (ii) The demand on the resources of the Central Government particularly on account of defence, internal security, infrastructure, railways, climate change, commitments towards administration of UTs without legislature, and other committed expenditure and liabilities;
- (iii) The demand on the resources of the State Governments, particularly on account of financing socio-economic development and critical infrastructure, assets maintenance expenditure, balanced regional development and impact of the debt and liabilities of their public utilities;
- (iv) The impact on the fiscal situation of the Union Government of substantially enhanced tax devolution to States following recommendations of the 14<sup>th</sup> Finance Commission, coupled with the continuing imperative of the national development programme including New India – 2022;
- (v) The impact of the GST, including payment of compensation for possible loss of revenues for 5 years, and abolition of a number of cesses, earmarking thereof for compensation and other structural reforms programme, on the finances of Centre and States; and
- (vi) The conditions that GoI may impose on the States while providing consent under Article 293(3) of the Constitution.

7. The Commission may consider proposing measurable performance-based incentives for States, at the appropriate level of government, in following areas:

- (i) Efforts made by the States in expansion and deepening of tax net under GST;
- (ii) Efforts and Progress made in moving towards replacement rate of population growth;
- (iii) Achievements in implementation of flagship schemes of Government of India, disaster resilient infrastructure, sustainable development goals, and quality of expenditure;

- (iv) Progress made in increasing capital expenditure, eliminating losses of power sector, and improving the quality of such expenditure in generating future income streams;
- (v) Progress made in increasing tax/non-tax revenues, promoting savings by adoption of Direct Benefit Transfers and Public Finance Management System, promoting digital economy and removing layers between the government and the beneficiaries;
- (vi) Progress made in promoting ease of doing business by effecting related policy and regulatory changes and promoting labour intensive growth;
- (vii) Provision of grants in aid to local bodies for basic services, including quality human resources, and implementation of performance grant system in improving delivery of services;
- (viii) Control or lack of it in incurring expenditure on populist measures; and
- (ix) Progress made in sanitation, solid waste management and bringing in behavioural change to end open defecation.

8. The Commission shall use the population data of 2011 while making its recommendations.

9. The Commission may review the present arrangements on financing Disaster Management initiatives, with reference to the funds constituted under the Disaster Management Act, 2005 (53 of 2005), and make appropriate recommendations thereon.

10. The Commission shall indicate the basis on which it has arrived at its findings and make available the State wise estimates of receipts and expenditure.

11. The Commission shall make its report available by 30<sup>th</sup> October, 2019, covering a period of five years commencing 1<sup>st</sup> April, 2020.

New Delhi  
Dated the 27<sup>th</sup> November, 2017.

Sd/-  
**RAM NATH KOVIND**  
President of India

**-/ True Copy /-**

*S. Gopinath Kumar*  
12/12/2017  
**Under Secretary to Government**